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# EXHIBIT A

# 1977 WISCONSIN SESSION LAWS

## Volume I

This Volume Includes all Acts (**Chapters 1 through 195**) and the Important Joint Resolutions Passed by the 1977 *Wisconsin Legislature* in the 1977 Floorperiods of the Regular Session and in the Special Sessions Held in 1977: **Regular Session** from *January 3, 1977, to September 30, 1977*, (with Intervening Recesses).

**Special Session** of *June 30, 1977* (Review of Budget Act Vetoes).

**Special Session** from *November 7 to 11, 1977*.



Prepared under the Direction of  
**Douglas J. LaFollette**  
Secretary of State

MADISON, WISCONSIN  
1977

## JOINT RESOLUTION 9

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William Draheim, a life-long resident of Neenah, was a dedicated member of the Wisconsin senate for 20 years, representing the 19th senate district, then composed of Calumet and Winnebago counties, from 1951 to 1971. He served with distinction on the senate's committees on governmental and veterans affairs, legislative procedure and contingent expenditures, the state board of government operations, the joint study committees on civil service and on tax exemptions, and the legislative council's committees on the age of majority, labor, branch banking and the U.W. medical center. And most importantly, he distinguished himself as a member and senate cochairman of the powerful joint committee on finance. He was equally respected by adherents of all political viewpoints due to his personal integrity and dedication.

His devotion to and active participation in the affairs of state government were equalled by his commitment to his local community. Besides managing his business affairs, "Bill" Draheim always had time for the worthy activities of local fraternal and service organizations. He also served on the county board before his election to the senate.

Loyal to his nation, William Draheim gave 40 years of service to the Army and National Guard, achieving the rank of colonel. He served in both World War I and World War II.

Since his contributions to his community, state and nation were many in number and rich in quality, the memory of William Draheim will burn brightly in the hearts of all who had the good fortune of knowing him.

In recognition of his record of public service and exemplary life; be it

*Resolved by the senate, the assembly concurring, That* the members of the legislature of the state of Wisconsin express their sorrow at the death of William Draheim and extend their most sincere sympathy to his wife and family; and, be it further

Resolved, That duly attested copies of this resolution be transmitted to Mrs. Dorothy Draheim, the wife of former Senator Draheim, and to each of his children, Mrs. Nancy Arpin, Mrs. Polly Kidder and Dr. John Draheim.

1977 Assembly Joint Resolution 23

(Not Published)

## 1977 ENROLLED JOINT RESOLUTION 10

Adopting, renumbered into a topical sequence and with the modifications shown, the joint rules observed at the conclusion of the 1975 regular session as the joint rules of the 1977 legislature.

*Resolved by the assembly, the senate concurring, That* the joint rules of the legislature observed at the conclusion of the 1975 regular session are renumbered into a topical sequence constituting chapters of the joint rules and that they are, with the modifications shown, adopted as the joint rules of the 1977 Wisconsin legislature, to read as further set forth in this joint resolution:

**SECTION 1. Repeals.** (1) Joint rule 4a, relating to the printing of budget bills by the commissioner of administration, is repealed.

(2) Joint rule 18, relating to a deadline for new bills, is repealed.

(3) Joint rule 30, relating to the once-only printing of legislative directories during each biennial session, is repealed.

(4) Joint rule 34, relating to publishing an act index separate from the index volume, is repealed.

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(5) Joint rule 38, relating to publishing a journal index separate from the index volume, is repealed.

SECTION 2. Chapter 1 (title) of the joint rules is created to read:

**Chapter 1:**

**JOINT PROCEDURES OF THE TWO HOUSES**

SECTION 3. Joint rule 1, as observed at the conclusion of the 1975 regular session, is continued to read:

**Joint Rule 1. Joint convention.** Whenever there shall be a joint convention of the 2 houses, the lieutenant governor or president of the senate shall preside over such joint convention, and the chief clerk of the assembly shall act as clerk thereof, assisted by the chief clerk of the senate; provided that the lieutenant governor shall not act in said convention except as the presiding officer, and in no case shall have the right to give the casting vote.

SECTION 4. Joint rule 3, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 2 and continued to read:

**Joint Rule 2 (title) Receding from position on amendment.** Whenever an amendment has been nonconcurrent in by the other house, any member may move to recede from such amendment. If the motion prevails such amendment shall thereby be reconsidered and rejected and the bill or amendment to which said amendment had been adopted by the house shall thereby be passed or concurred in, as the case may be, so that no further action shall be required thereon in either house.

SECTION 5. Joint rule 2, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 3 and amended to read:

**Joint Rule 3. Committee of conference.** In all cases of disagreement between the senate and assembly on amendments, adopted by either house to a bill, ~~memorial~~ or joint resolution passed by the other house, a committee of conference consisting of 3 members from each house may be requested by either house, and the other house shall appoint a similar committee.

(1) The usual manner of procedure is as follows: when a bill of one house has been amended and passed by the other house, and has been returned to the house of origin and that house has refused to concur in the amendments, such house shall appoint a committee of conference and notify the other house which shall appoint a committee of conference unless it votes to recede from its amendments. Such committees shall be appointed by the presiding officer, but senate committees shall be confirmed as are standing committees. The joint committee shall, at a convenient hour agreed upon, meet and state to each other, verbally or in writing, the reason of their respective houses for or against the disagreement, and confer thereon, and shall report to their respective houses such agreement as they may arrive at, if any, by a majority the vote of each at least 2 of the members of the committees committee representing the 2 houses, and if not the fact of a disagreement each house. If

(2) When the conference committee has reached agreement the report shall be first presented, if a senate bill or joint resolution, to the assembly and, if an assembly bill or joint resolution, to the senate. The vote by each house on the conference report constitutes final action on the proposal.

(3) Approval of the conference report is concurred in by both houses a roll call vote in each house sufficient to constitute final passage of the proposal shall be final passage of the bill occurred in, as amended, shall be the bill that is finally passed or joint resolution in the form and with the changes proposed by the report.

(4) If the conference committee is unable to agree, another conference committee consisting of new members may be appointed and may proceed to further consideration of the proposal or of amendments thereto. Adoption of the conference

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~~report by a vote sufficient to constitute final passage of the proposal shall be final passage of the proposal in the form proposed by the conference report.~~

SECTION 6. Joint rule 13, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 5 and amended to read:

**Joint Rule 5. Bill recalled from governor.** Whenever by joint resolution of the 2 houses, any bill ~~or resolution~~ shall have been recalled from the governor for further consideration, said bill ~~or resolution~~ shall after having been actually returned to the house where it originated be deemed to be before said house for its action thereon and may be reconsidered or otherwise acted upon without any reconsideration or other action thereon being first had in the other house. Any action taken shall then be messaged to the other house for its concurrence.

SECTION 7. Joint rule 21 (3), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 6 and continued to read:

**Joint Rule 6 (title) Measure recalled from other house.** The recall of a measure from outside the jurisdiction of the house requires a joint resolution.

SECTION 8. Joint rule 7 is created to replace existing joint rule 26, to read:

**Joint Rule 7. Citations by the legislature.** For the purpose of extending the commendations, condolences or congratulations of the legislature to a particular person, or to recognize a particular event or occasion, there may be issued a "citation by the legislature". The approval of such citations shall in each house be governed by the rules of that house.

(1) Citations may be used in place of resolutions for commendations, congratulations or condolences to past or present state officials or other public figures, or to give recognition to an important event or occasion. Citations may not be used for procedural matters nor in place of resolutions memorializing the U.S. congress, but only when appropriate to express the feeling of one house or of the legislature with reference to a person or to an event.

(2) Citations may not be used for matters of a controversial or partisan political nature.

(3) Each house shall establish a procedure for reviewing each proposed citation, whether originating in that house or received from the other house with the request for concurrence, for its appropriateness under subs. (1) and (2).

(4) The chief clerks of the 2 houses shall cooperate with the legislative reference bureau in designing a worksheet for citations under this rule. This worksheet shall contain spaces for the following information:

(a) The short title of the citation.

(b) The signature of the sponsor in the house of origin and, if the citation is to be issued by the entire legislature rather than by one house only, the signature of the cosponsor from the 2nd house.

(c) The full text of the citation. Because a citation is to be presented on an 8-1/2 inch by 11 inch form, artistically designed and suitable for framing, the full text of the citation shall not exceed 15 typewritten lines of 70 characters each.

(d) The name and address of the person to whom the citation is to be delivered, or a statement that the certificate will be picked up in the chief clerk's office of the house of origin by a specific member of that house.

SECTION 9. Chapter 2 (title) of the joint rules is created to read:

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## Chapter 2:

## PROCEDURES DERIVED FROM STATE CONSTITUTION

SECTION 10. Joint rule 8 is renumbered to be joint rule 11 and amended to read:

**Joint Rule 11 (title) Quorum.** ~~On the passage of either house of any~~

(1) Unless a different and higher vote quorum is required by the state constitution for a specific action, a majority of the current membership constitutes a quorum for the transaction of business.

(2) Three-fifths of the members elected (20 senators, 60 representatives to the assembly) is the quorum necessary for passage (or concurrence) in either house of any of the following fiscal bills; section 8 of article VIII of the constitution. The votes shall be taken by ayes and noes and shall be so recorded in the journal.

(a) Any bill which imposes, continues or renews a tax or,

(b) Any bill which creates a debt or charge; or,

(c) Any bill which makes, continues or renews, an appropriation of public trust money;

(d) Any bill which releases, discharges or commutes a claim or demand of the state; the question shall be taken by ayes and noes which shall be duly entered on the journal, and three-fifths of all the members elected to such house shall in all such cases be required to constitute a quorum therein.

SECTION 11. A new joint rule, to be numbered joint rule 12, is created to read:

**Joint Rule 12. Required vote total.** (1) Unless a different and higher total vote is required by the state constitution for a specific action, all questions are decided by a majority of a quorum.

(2) As required by the state constitution, each of the following bills requires such higher affirmative vote total for passage (or concurrence) in either house. The vote shall be taken by ayes and noes and shall be so recorded in the journal.

(a) Three-fourths of all the members elected to each house (25 senators, 75 representatives to the assembly) are necessary to approve any bill to grant increased retirement fund benefits; section 26 of article IV of the constitution.

(b) Two-thirds of all the members elected to that house in which the member serves (22 senators, 66 representatives to the assembly) are necessary to approve expulsion of a member; section 8 of article IV of the constitution.

(c) Two-thirds of all the members elected to each house (22 senators, 66 representatives to the assembly) are necessary to approve passage of any general banking law; section 4 of article XI of the constitution.

(d) Two-thirds of the members present and constituting a quorum in each house are necessary to pass any bill, or to pass any part of an appropriation bill, notwithstanding the objections of the governor; section 10 of article V of the constitution.

(e) A majority of all the members elected to each house (17 senators, 50 representatives to the assembly) is necessary to authorize state debt for extraordinary expenditures under section 6, or to authorize bonded indebtedness under section 7 of article VIII, or to give first or second consideration approval to any proposed state constitutional change under section 1 of article XII of the constitution.

SECTION 12. Joint rule 14, as affected by 1977 Assembly Joint Resolution 1, is renumbered to be joint rule 13 and continued to read:

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Joint Rule 13. **Adjournment for more than 3 days.\*** As provided by article IV, section 10, of the constitution, neither house shall, without the consent of the other house through approval of a joint resolution by both houses, during any session of the legislature adjourn for any period of more than 3 consecutive days (Sundays excepted).

SECTION 13. Joint Rule 25, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 14 and amended to read:

Joint Rule 14. **Printing for the legislature.** As provided by article IV, section 25, of the constitution, all stationery and other printing required by the legislature shall be purchased by contract let to the lowest responsible bidder.

(1) Each house of the legislature shall may have such publications and other matter printed in such manner as shall be provided by the rules of each house or by these rules.

(2) The legislature or either house thereof may provide by rule, and the joint committee on legislative organization may provide by motion with the ayes and noes recorded in its minutes, for printing for the legislature in any form, manner or amount which in the judgment of the legislature or the house best serves the interests of the people of the state, except that where there is a contract for printing with which such printing would conflict, the contract shall continue to govern until it expires.

(3) All printing for the legislature ~~shall be done at the seat of government and~~ shall be in the format approved by the joint committee on legislative organization.

(4) For any legislative document, the joint committee on legislative organization shall determine the number of copies routinely to be printed but the committee on organization of the house in which the document originated may authorize the printing of additional copies if warranted by the anticipated requests.

SECTION 14. Chapter 3 (title) of the joint rules is created to read:

Chapter 3:

JOINT COMMITTEE ACTIVITIES

SECTION 15. Joint rule 4 is renumbered to be joint rule 21 and amended to read:

Joint Rule 21 (title) **Joint hearings of standing committees.** ~~Chairmen~~ The chairpersons of corresponding committees of both houses or committees having corresponding bills referred to them shall arrange joint hearings of their committees to consider such bills whenever, in their judgment, the business of the legislature and the convenience of the members and the public, who are interested in such bills, will be promoted thereby. The bills to be considered, the time and place of the hearings, who shall preside at the hearings and any other matters necessary or convenient to the hearings may be agreed upon by ~~the chairmen of the committees~~ such chairpersons. Joint hearings may also be arranged to consider a bill introduced in only one house, which will require consideration in both houses. ~~The chairmen~~ chairpersons shall give at least 3 days' notice of the time and place of such hearing to the members of their respective committees ~~of the time and place of such hearings and the public notice for such hearings shall comply with the hearing notice rules of at least one house.~~ Such joint hearings shall take the place of separate hearings, and shall be final unless the house where the bill is pending orders a further hearing before its own committee.

SECTION 16. Joint rule 5, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 22 and amended to read:

Joint Rule 22 (title) **Cochairpersons of joint committees.** ~~In All standing or special joint committees, standing or select, the chairman of the~~ shall have a senate committee

\* Incorporates 1977 Enrolled Joint Resolution 2.

and an assembly cochairperson. Any meeting of a joint committee shall be chairman of chaired by the cochairperson from the house which referred the business then before the joint committee.

SECTION 17. Joint rule 26a is renumbered to be joint rule 23 and amended to read:

Joint Rule 23. **Joint committee on legislative organization.** ~~There shall be is created~~ a joint committee on legislative organization consisting of the speaker of the assembly, the president pro tempore of the senate ~~and~~, the majority and minority ~~leaders~~ leader of each house, ~~all serving ex officio and the assistant majority and minority leader of each house.~~

(1) As soon as the members who will constitute this committee have been determined at the commencement of each biennial session, the speaker shall call a meeting of the committee ~~and the members shall choose a chairman and a vice chairman.~~

(2) The committee shall have such powers and responsibilities as may be conferred upon it by statute or by the rules and may take appropriate action thereunder. The committee shall recommend to the houses such action as may seem to them to more closely coordinate the work of the 2 houses or to save expenses or increase the efficiency of the legislature.

SECTION 18. Joint rule 5a is renumbered to be joint rule 24 and amended to read:

Joint Rule 24. **Joint committee on revisions, repeals and uniform laws.** A joint standing committee to be called the committee on revisions, repeals and uniform laws, and to consist of 5 2 members, 2 senators of the senate and 3 assemblymen members of the assembly, shall be appointed as are other standing committees in the respective houses at the commencement of each regular session of the legislature. All bills prepared by the revisor of statutes to revise any part of the statutes including correction bills or to repeal obsolete or unconstitutional statutes, or to enact so-called uniform state laws, shall first be referred to this committee, unless the house orders otherwise. When any such bill has been heard by this committee and passed by the house of its origin, the bill shall automatically go to the calendar upon its receipt by the other house, unless that house ~~otherwise orders otherwise~~. During and between sessions of the legislature, the committee may advise and consult the revisor of statutes and the chief of the legislative reference bureau with reference to the preparation of such bills.

SECTION 19. Joint rule 41, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 25 and continued to read:

Joint Rule 25. **Funeral delegation.** A joint delegation consisting of members of the senate appointed by the president pro tempore and of members of the assembly appointed by the speaker shall attend the funeral of any deceased member of the legislature.

SECTION 20. Chapter 4 (title) of the joint rules is created to read:

#### Chapter 4:

#### CLERICAL PROCEDURES

SECTION 21. Joint rule 6, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 31 and amended to read:

Joint Rule 31. **Record of committee proceedings.** (1) ~~The chairman~~ chairperson or acting ~~chairman~~ chairperson of each committee of the legislature shall keep, or cause to be kept, a record, in which there shall be entered:

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- (a) The time and place of each hearing, and of each meeting of the committee.
  - (b) The attendance of committee members at each meeting.
  - (c) The name of each person appearing before the committee, with the name of the person, persons, firm or corporation in whose behalf such appearance is made.
  - (d) The vote of each member on all motions, bills, resolutions and amendments acted upon.
- (2) Such record shall be ready and approved before the expiration of 10 days after each committee meeting or at the next regular meeting of the committee.
- (3) Every committee hearing shall be open to the public.
- (4) There shall be filed, in the proper jacket envelope, with every bill or resolution reported upon, a sheet containing the foregoing information as to such bill or resolution, ~~with a~~ A duplicate thereof ~~to~~ shall be filed by the chief clerk numerically by the number of the bill in such form as to be most accessible for the use of the members and the public, during the session and ~~at~~ At the end thereof of the biennial session the duplicates shall be filed in the ~~office of the secretary of state legislative reference bureau~~.

SECTION 22. Joint rule 9 is renumbered to be joint rule 32 and amended to read:

Joint Rule 32. **Certification to passage of bills.** Each house shall provide by rule the manner by which the passage by that house of bills of that house, joint resolutions or resolutions shall be certified.

SECTION 23. Joint rule 12, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 33 and amended to read:

Joint Rule 33. **Book of enrolled bills.** (1) It shall be the duty of the chief clerk of each house to keep a book in which ~~he the chief clerk~~ enters the exact time at day on which any enrolled bill, originating in ~~his~~ that house, was submitted to the governor for ~~his~~ approval. The chief clerk's entry shall show the number of the bill, and shall be countersigned by an employee of the governor's office.

(2) Such books shall similarly show the time day of deposit in the office of the secretary of state of resolutions originating in each house.

(3) Such books shall always be open for inspection and shall, during any sine die adjournment of the legislature, be deposited with the secretary of state ~~for his safekeeping~~.

SECTION 24. Joint rule 10 is renumbered to be joint rule 34 and amended to read:

Joint Rule 34 (title) **Submittal of enrolled bills to governor.** After the enrolled bill has been signed by the appropriate officer, or officers, certifying to its passage, it shall be presented by the chief clerk of the house in which it originated to the governor in the executive chamber, for ~~his~~ approval. ~~The governor shall consider the bill and, if he approves, sign the same.~~ The bill shall be accompanied by a transcript of the notations on the bill envelope, certified as correct by the chief clerk of the house where the bill originated.

SECTION 25. Chapter 5 (title) of the joint rules is created to read:

**Chapter 5:**

**FISCAL ESTIMATE PROCEDURE**

SECTION 26. Joint rule 24 (1) and (2), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 41 (1) and (2), respectively, and amended to read:

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Joint Rule 41 (title) ~~When fiscal estimates required or permitted. (1) (a) All measures carrying a sum sufficient bills making an appropriation, and any bill increasing or decreasing existing appropriations or state or general local government fiscal liability of the state or increasing or decreasing state revenue or revenues shall carry a note as provided by statute, except pension bills. Such notes shall be known as fiscal notes fiscal estimate.~~

(b) Executive budget bills introduced under section 16.47 (1) of the statutes are exempt from the fiscal estimate requirement under par. (a) but shall, if they contain provisions affecting a public retirement fund or providing a tax exemption, be analyzed as to those provisions by the respective joint survey committee.

(2) ~~Such notes~~ Fiscal estimates are required on original measures bills only and not on substitute amendments or amendments.

SECTION 27. Joint rule 41 (3) is created to replace joint rule 24 (11), to read:

Joint Rule 41 (3) (a) The joint committee on finance by the approval of a majority of its members, or either cochairperson of the committee, may request from the legislative fiscal bureau, or through the department of administration, a supplemental fiscal estimate on a bill as affected by any proposed amendment or proposed substitute amendment if the committee or cochairperson believes that the fiscal estimate of the bill as affected by the proposed amendment would be substantially different from the fiscal estimate on the original bill. A supplemental fiscal estimate prepared under this paragraph shall be submitted to the legislative reference bureau for printing and insertion in the bill jacket envelope.

(b) The department of administration may submit a supplemental fiscal estimate to the legislative reference bureau for printing and insertion in the bill jacket envelope when the department disagrees with a fiscal estimate prepared by a state agency.

(c) In addition to the original estimates prepared by state agencies, the department of administration shall, when appropriate, submit to the legislative reference bureau for review by the requester under joint rule 48 and for printing and insertion in the bill jacket envelope, a consolidated fiscal estimate summarizing all original fiscal estimates prepared by state agencies relating to a specific bill.

(d) Any state agency may submit to the department of administration for submission to the legislative reference bureau for review by the primary author of an introduced bill under joint rule 48 and for printing and insertion in the bill jacket envelope an updated fiscal estimate supplementing the original estimate on any bill when the agency has available better or more current information.

(e) The legislative fiscal bureau or the department of administration shall, when requested under joint rule 48 (3), prepare a supplemental fiscal estimate. When a supplemental fiscal estimate is requested the fiscal bureau or the department shall submit the prepared supplemental fiscal estimate to the legislative reference bureau for printing and insertion in the bill jacket envelope.

(f) A state agency shall submit any fiscal estimate requested under joint rule 48 (2) to the department of administration for submission to the legislative reference bureau for review by the primary author under joint rule 48 and for printing and insertion in the bill jacket envelope.

(g) Any state agency may rewrite its original fiscal estimate as provided under joint rule 48 (4).

(h) The department of administration may correct any fiscal estimate prepared by a state agency as provided under joint rule 46 (5).

SECTION 28. Joint rule 24 (3), (4), (6) and (7), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 42 (1) to (4), respectively, and amended to read:

Joint Rule 42 (title) General procedures. (1) Notes (a) Except as provided in par. (b), fiscal estimates shall be prepared by the all state agency agencies receiving the

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~~appropriation or responsible for collecting the revenue except in the case of pension bills that fiscal estimates on bills which will be referred to the joint survey committee on tax exemptions or the joint survey committee on retirement systems shall be prepared by the appropriate committee. Measures Bills carrying provisions for both appropriations and revenues or either appropriations or revenues for more than one state agency shall carry notes estimates from each such agency except that when a measure would require notes prepared by several agencies. In addition, the department of administration may determine that a single agency shall, when appropriate, prepare a general note a consolidated fiscal estimate as required under joint rule 41 (3) (c).~~

(b) Bills affecting a public retirement fund shall be referred to the joint survey committee on retirement systems under section 13.50 of the statutes. Bills providing for a tax exemption shall be referred to the joint survey committee on tax exemptions under section 13.52 of the statutes. For any such bill the fiscal estimate shall be prepared by the respective joint survey committee at the time the committee prepares its analysis of the bill, and shall be submitted to the legislature as a part of the committee's bill analysis which is then printed as an appendix to the bill.

(c) For bills with a fiscal impact on general local government, the department of administration shall obtain the requisite information from all appropriate state agencies.

(2) The name of the state agency preparing the note estimate, and the date, shall appear be reproduced at the end of the note, and the printed estimate. The original copy of the note estimate shall also carry the signature of a responsible official of the agency.

(3) Each state agency shall be given prepare the fiscal estimate within 5 working days from the date on which it receives the proposed measure is received to prepare the note bill, but the department of administration, on a limited basis only and upon an agency's request received prior to the end of the 5-day period and applicable to only one fiscal estimate, may extend such period for the specified fiscal estimate to not more than 15 10 working days if the proposal bill necessitates extended research. Whenever such extension is granted, the department of administration shall immediately notify the legislative reference bureau.

(4) The state agencies are requested to utilize the proposals bills, substitute amendments and amendments submitted to them for official purposes only. In particular, no department may copy, or otherwise disseminate information regarding, any bill, substitute amendment or amendment submitted to it by "LRB" number, indicating that such bill, substitute amendment or amendment has not been offered for introduction in the legislature.

SECTION 29. Joint rule 24 (5), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 43 and amended to read:

Joint Rule 43 (title) Reliable dollar estimate. The note estimate shall be prepared in quintuplicate, shall be factual in nature, as concise as may be, and shall if possible provide a as reliable a dollar estimate in dollars as possible. If, after careful investigation, the state agency concludes that no dollar estimate can be provided, the note The fiscal estimate shall contain a statement to that effect setting forth precisely why such the assumptions used in arriving at the dollar estimates cannot be given estimate. Identification of technical or policy problems in the bill shall not be included in the estimate but should be submitted separately in a technical memorandum.

SECTION 30. Joint rule 24 (10), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 44 (1), and joint rule 24 (8) (a) and (b), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 44 (2) (a) and (b), respectively, and amended to read:

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Joint Rule 44 (title) Bill jackets to be marked "FE". (1) ~~The jacket jackets of all measures bills~~ carrying a fiscal note estimate shall have the initials ~~FN clearly~~ "FE" prominently stamped or written on them.

(2) (a) The preliminary determination of whether the measure bill requires a fiscal note estimate shall be made by the legislative reference bureau which shall indicate that a measure bill requires a fiscal note estimate by stamping or writing the letters "FN" "FE" prominently on the jacket. ~~The department of administration may review this determination.~~

(b) No jacket on which the FN "FE" symbol has been defaced shall may be accepted for introduction. ~~If the original decision unless the deletion of the "FE" symbol has been initialed by the chief or the director of legislative attorneys of the legislative reference bureau that the measure requires a fiscal note is reversed, upon consultation with the requester, a new jacket shall be prepared omitting the FN symbol. If a measure which requires a fiscal note, is not processed by the reference bureau, the chief clerk of the house of origin shall affix the FN stamp.~~

SECTION 31. Joint rule 24 (8) (c) and (g), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 45 (1) and (2) and amended to read:

Joint Rule 45 (title) Duties of legislative reference bureau. (1) After a measure proposed bill has been drafted, ~~reviewed and approved by the requester, and before it is jacketed,~~ the legislative reference bureau shall inform the requester if requester that a fiscal note estimate is required when it submits the draft to the requester. If authorized by the requester so directs requester, the bureau shall promptly submit such measure proposed bill to the department of administration for preparation of a fiscal note estimate. ~~If the requester desires to~~ The requester may introduce the measure bill without the fiscal note estimate, he may do so, but when the proposal such a bill is introduced, if it requires a fiscal note the chief clerk of the house of origin legislative reference bureau shall promptly extract 2 copies submit a copy of the proposal and submit them bill to the department of administration for preparation of a fiscal note keeping estimate. The legislative reference bureau shall keep a record of the date on which each measure bill is thus submitted and its number.

(2) If the fiscal note estimate is procured before the measure bill is introduced the legislative reference bureau shall then submit a copy of the note estimate to the requestor requester. If the requestor requester desires to introduce the measure bill, the reference bureau shall attach a copy of the note estimate and any worksheet to the printer's copy camera-ready original of the measure bill, and prepare the measure bill for introduction. In this case the The fiscal note, or if the fiscal note is procured by the chief clerk, the words "see fiscal note next page" estimate and any worksheet shall be printed at the end of the measure bill. If the fiscal note estimate is procured by the chief clerk after the bill has been introduced the original, signed legislative reference bureau shall submit a copy of the note estimate and all copies shall be inserted in the jacket by the chief clerk who shall forthwith cause the fiscal note to be printed as are amendments any worksheet to the primary author of the introduced bill as provided under joint rule 48.

SECTION 32. Joint rule 45 (3) is created to read:

Joint Rule 45 (3) The chief clerk shall enter on the bill jacket the dates when a fiscal estimate on an original bill is requested and published, when a fiscal estimate on any bill as amended or as amended by any proposed amendment or substitute amendment is requested and published, when a supplemental fiscal estimate is requested and published and when a memorandum under joint rule 47 (1) is inserted in the bill jacket.

SECTION 33. Joint rule 24 (8) (d), (e) and (f), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 46 (1), (2) and (3) and amended to read:

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Joint Rule 46 (title) **Duties of department of administration and state agencies.** (1) The department of administration shall promptly review each ~~measure bill~~ received, determine all of the agency agencies to which it shall be submitted for a fiscal ~~note~~ estimate, and forward the ~~proposal~~ fiscal estimate request to such ~~agency agencies~~, keeping a record of the date of submission to and receipt from the agencies and the number of the ~~measure bill~~.

(2) The state agency shall prepare ~~the note in quintuplicate and an original typed copy of the estimate and of any worksheet suitable for photo reproduction and such copies as specified by the department of administration. It shall return it the estimate and any worksheet~~ and the ~~proposal bill~~ within 5 working days, to the department of administration unless the department of administration, under joint rule 42 (3), extends the period for the preparation of the ~~note~~ estimate. The department of administration shall notify ~~each~~ the state agency of ~~measures any bill~~ not returned within the deadline.

(3) The department of administration shall promptly return all ~~measures fiscal estimates and their accompanying notes any worksheets~~ to the legislative reference bureau ~~or the chief clerk promptly~~, retaining one copy of ~~the note~~ each estimate and worksheet for ~~their~~ its files.

SECTION 34. Joint rule 46 (4), (5) and (6) is created to read:

Joint Rule 46 (4) The department of administration shall, when requested under joint rule 48 (3), prepare a supplemental fiscal estimate, and shall submit the supplemental fiscal estimate to the legislative reference bureau for printing and insertion in the bill jacket envelope.

(5) The department of administration may correct any computation or other clerical error in a fiscal estimate prepared by an agency but may not make any substantive change. If the department makes such a correction it shall note on the fiscal estimate prepared by the agency the manner in which it has been corrected by the department and shall submit both the corrected and uncorrected fiscal estimates to the legislative reference bureau.

(6) The department of administration shall maintain records on individual agencies' timeliness in completing fiscal estimates and report semiannually to the joint committee on legislative organization and the joint committee on finance regarding individual agency performance.

SECTION 35. Joint rules 47 and 48 are created to read:

Joint Rule 47. **Duties of joint committee on finance.** The joint committee on finance may by the vote of a majority of its members direct that any legislative fiscal bureau memorandum on a bill referred to the committee, other than the biennial budget bill or annual budget review bill, be inserted in the bill jacket envelope. If the committee so directs, a copy of the memorandum shall be distributed to all legislators and to the legislative reference bureau.

Joint Rule 48. **Review of agency prepared fiscal estimates.** (1) On the 6th working day after the legislative reference bureau submits a copy of a fiscal estimate for an introduced bill to the primary author, the bureau shall forward copies of the fiscal estimate and any worksheet to the legislative fiscal bureau and to the chief clerk of the house of origin to be inserted in the bill jacket envelope and shall forthwith cause the original, signed copy of the estimate and any worksheet to be printed as are amendments.

(2) During the 5-day period under sub. (1), the primary author of an introduced bill may request that an original fiscal estimate for the bill as affected by an introduced or an unintroduced proposed amendment or an introduced or unintroduced proposed substitute amendment be prepared by the agency which prepared the fiscal estimate for the bill.

(3) The primary author of an introduced bill may request that the legislative fiscal bureau or the department of administration prepare a supplemental fiscal estimate if

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the primary author disagrees with the fiscal estimate for the bill prepared by the state agency.

(4) During the 5-day period under sub. (1), the primary author of an introduced bill may request that the agency which prepared the fiscal estimate rewrite its fiscal estimate. If the agency agrees to rewrite the estimate and the primary author agrees to a delay in the publication of the fiscal estimate, the agency shall immediately notify the department of administration and the legislative reference bureau and the rewritten fiscal estimate, notwithstanding sub. (1), shall be the only original estimate printed and inserted in the bill jacket envelope, but both the rewritten and the initial fiscal estimate shall be retained by the legislative reference bureau.

SECTION 36. Joint rule 24 (9), as observed at the conclusion of the 1975 regular session, is renumbered joint rule 49 (1), and joint rule 24 (8) (h) is renumbered joint rule 49 (2), and both are amended to read:

Joint Rule 49 (title) **Bills not conforming.** (1) Any member may at any time that a ~~measure bill~~ bill is before the house raise the issue that such ~~measure bill~~ bill requires a fiscal ~~note estimate~~, and if the presiding officer determines that such ~~measure bill~~ bill (not having such ~~note estimate~~) requires a ~~note an estimate~~, he the presiding officer shall forthwith request direct the department of administration legislative reference bureau to secure the requisite note estimate.

(2) ~~Measures Bills~~ Bills requiring fiscal ~~notes estimates~~ shall not be ~~engrossed voted on~~ engrossed by either house, ~~and shall receive neither a public hearing nor be voted on by a standing committee~~, prior to the receipt of the original fiscal ~~note and estimate for the bill.~~

(3) If copies of the fiscal note estimate for the bill have not been distributed to the members when the vote on passage is taken, then the chief clerk shall be read by the chief clerk as are titles at least once the fiscal estimate at length before final passage by either house the vote.

SECTION 37. Chapter 6 (title) of the joint rules is created to read:

Chapter 6:

STYLE AND FORM OF PROPOSALS

SECTION 38. Joint rule 7 (1), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 51 and amended to read:

Joint Rule 51 (title) **Use of L.R.B. legal services.** No measure shall be offered for introduction unless it has been put in proper form by the legislative reference bureau. Only the persons authorized by this rule may use the drafting services of the legislative reference bureau to have measures prepared for introduction. Persons authorized to use such drafting services are:

(1) Any member of the legislature and, on behalf of each committee thereof, the ~~chairman chairperson~~. The members and committees may authorize others to submit instructions for them, but for each draft prepared on such authorization the name of the member or committee authorizing the draft shall be made part of the record.

(2) Any agency of Wisconsin state government.

SECTION 39. Joint rule 7 (2) (intro.) and (a) to (f), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 52 (intro.) and (1) to (7) and amended to read:

Joint Rule 52 (title) **Format; text display; structure of proposals.** All bills shall be typewritten and reproduced on paper 8-1/2 by 11 inches, shall be in quintuplicate, shall not be folded, shall have a title, an enacting clause and subject matter disposed of

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in one or more sections and shall have the arrangement and wording prescribed by the following:

(1) The title of all bills shall state, in the fewest words practicable, the subject to which the bill relates and shall be drawn up in one of the following forms:

(a) AN ACT to (repeal) (renumber) (renumber and amend) (amend) (repeal and recreate) (create) ..... of the statutes (or section ..... of chapter ....., laws of ....., ~~section .....~~), relating to .....

(b) AN ACT to (authorize, provide, etc.) .....

(c) Any bill may include 2 or more types of actions and treat both general statutory law and nonstatutory law, but the various types of actions used shall be listed in the order shown in ~~subdivision 1 par. (a)~~, and if both statutory and nonstatutory law are treated in the same manner, the statutory law shall be cited first.

(d) If the bill provides a penalty, grants rule-making power, requires a referendum or makes an appropriation, that fact shall be stated in the title.

(e) Executive budget bills and budget review bills under section sections 16.47 (1) and 16.475 of the statutes, bills proposing bulk revision of one or more entire chapters of the statutes and revisor's correction bills shall not be subject to the requirements of ~~subdivisions 1 to 4 pars. (a) to (d)~~, and instead may use a descriptive title similar to the following example:

"AN ACT to amend and revise chapter ..... and to make diverse other changes in the statutes, relating to ....."

(2) The analysis by the legislative reference bureau shall follow the title.

(3) The enacting clause, required by article IV, section 17 of the state constitution, shall follow the analysis and shall read as follows:

"The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:"

(4) The subject matter of the bill shall follow the enacting clause and be disposed of in one or more sections. If a bill has more than one section, the sections shall be numbered consecutively. Each section shall begin in one of the following forms:

(a) SECTION ..... (A designated part) of the statutes (or section ..... of Chapter ....., laws of ....., ~~section .....~~) is (repealed) (renumbered .....).

(b) SECTION ..... (A designated part) of the statutes (or section ..... of Chapter ....., laws of ....., ~~section .....~~) is (created) (repealed and recreated) (amended) (renumbered ..... and amended) to read:

(c) SECTION ..... (provisions of new, nonstatutory material).

(5) Subject matter identified by statutory numbering shall be deemed indicative of a legislative intent that such matter be printed in the statutes.

(6) Any bill or joint resolution, or substitute amendment or amendment thereto, which proposes an amendment to any existing law or to the constitution shall have matter to be stricken out typed with a line through the matter, and new matter shall be underlined. This ~~paragraph requirement~~ shall not apply to:

(a) Revisor's correction bills.

(b) Appropriation sections which only increase or decrease the amount of an existing appropriation, which shall instead indicate the amount by which the applicable appropriation is to be increased or decreased, and the purpose of this increase or decrease.

(c) Proposals in which identical words are substituted for other words in existing law, if the laws in which the existing words occur are enumerated.

(7) All parts of the statutes and of other laws which are intended to be superseded or repealed should be specifically referred to, so far as practicable, and expressly superseded or repealed. This paragraph is not intended to affect judicial construction.

SECTION 40. Joint rule 7 (3) and (4), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 53 and continued to read:

Joint Rule 53 (title) **Authors and cosponsors.** (1) Any bill, joint resolution or motion under joint rule 7 may have, following and separate from the names of the authors of the measure, the names of one or more cosponsors from the other house.

(2) When a bill is introduced by request, the name of the person requesting such introduction shall be made a part of the record of the bill.

SECTION 41. Joint rule 10a is renumbered to be joint rule 54 and amended to read:

Joint Rule 54 (title) **Enrolled bills.** Immediately after the passage of any bill, or any joint resolution amending the constitution, and in the case of a bill, before it is presented to the governor for his approval, the legislative reference bureau shall prepare the number of enrolled copies of the proposal requested by the chief clerk of the house in which the measure originated. One such copy shall be used as the enrolled bill or the enrolled resolution. Four copies of the enrolled bill or resolution shall be delivered to the secretary of state. A sufficient number of copies of the enrolled bill or enrolled resolution shall be delivered to the revisor of statutes. ~~The number of copies to be printed shall be determined by the committee on organization of the house in which the measure originated.~~

SECTION 42. Joint rule 16 is renumbered to be joint rule 55 and amended to read:

Joint Rule 55. **Constitutional amendments.** (1) Every joint resolution proposing an amendment to the constitution introduced for the purpose of a first approval shall ~~contain a, in the closing paragraph referring, refer~~ such proposed amendment to the legislature to be chosen at the next general election; ~~and every, Every~~ joint resolution proposing a the 2nd legislative approval, of an amendment to the constitution shall, in the closing paragraph, provide for submission of the amendment to the people in accordance with section 1 of article XII of the constitution.

SECTION 43. Joint rule 55 (2) is created to read:

Joint Rule 55 (2) The text of a proposed constitutional amendment is not subject to change when a joint resolution submits such text for "2nd consideration" after the proposal was adopted on "first consideration" by the last preceding legislature, unless appropriate changes are made to revert the status of the constitutional amendment to "first consideration".

(a) While the constitutional amendment has "2nd consideration" status, only the relating clause and those paragraphs of the joint resolution pertaining to the ballot question and to the date of submission to the voters may be changed by amendment.

(b) Because any change in the text of a proposed constitutional amendment before the senate or assembly for "2nd consideration" reverts that proposed amendment to "first consideration" status, any such change shall be presented to the senate or assembly in the form of a substitute amendment which, in its title, its resolving clauses, and its instructions for transmittal to the next succeeding legislature, properly sets forth the resultant "first consideration" status of the proposed constitution text.

SECTION 44. Joint rule 7 (2) (g), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 56 and continued to read:

Joint Rule 56 (title) **Explanative notes.** In addition to such notes as are required by law or joint rule, explanative notes may be included in executive budget bills, in revision and correction bills prepared by the revisor of statutes and in bills, joint resolutions, resolutions, substitute amendments and amendments introduced by the

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legislative council, by the committee on revisions, repeals and uniform laws, at the request of the judicial council and by or at the request of any other official interim study or investigative group. Such notes shall be prepared by the requester, shall be factual in nature, shall be as brief as may be and, where feasible, shall follow the section of the measure to which they relate. Notes shall appear in the original printed version of the measure only, and shall not appear in the session laws or statutes unless the revisor determines that printing them is essential. Such notes constitute no part of the proposed act.

SECTION 45. Chapter 7 (title) of the joint rules is created to read:

**Chapter 7:**

**PRINTING OF PROPOSALS**

SECTION 46. Joint rule 23, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 61 and continued to read:

Joint Rule 61. **Printing in advance of session.** Bills printed in advance of the session under the authority of section 35.05 of the statutes are not subject to the requirements for revision.

SECTION 47. Joint rule 32, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 62 and amended to read:

Joint Rule 62 (title) **Number of copies printed.** (1) The joint committee on legislative organization of each house shall determine the number of copies of each bill ~~or joint resolution or resolution~~ and amendments thereto which shall be printed on a routine basis.

(2) Additional copies of a legislative proposal may be procured by the house in which the measure originated, upon authorization by the committee on organization of that house or upon the passage by roll call vote of a motion setting forth the number of copies ~~desired needed to satisfy anticipated requests~~. Such motions shall be privileged.

SECTION 48. Joint rule 63 is created to read:

Joint Rule 63. **Printing of engrossed measures.** Upon the finding by the chief clerk of either house that a bill or joint resolution has been amended in the house of origin to a considerable degree, the chief clerk may instruct the legislative reference bureau to prepare and have printed an engrossed copy of the proposal. In preparing such engrossed copy for the printer the legislative reference bureau shall, if time permits, provide it with a revised analysis. Upon receipt from the legislative reference bureau of the engrossed copy, the chief clerk shall enter that fact on the jacket. Any subsequent amendments to a proposal ordered printed engrossed shall be drafted to fit the printed engrossed text.

SECTION 49. Joint rule 33, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 64 and amended to read:

Joint Rule 64 (title) **Type coding in amendatory proposals and acts.** (1) Any bill or joint resolution, or amendment thereto, proposing an amendment to any existing statute or to the constitution, except revisor's correction bills and appropriation sections of bills which only increase or decrease the amount of existing appropriations, shall have matter to be stricken out printed with a line through the same, and new matter shall be printed ~~in italics or be underlined~~.

(2) In any official ~~newspaper~~ publication of any act or enrolled joint resolution, matter stricken out shall be shown with a line through the same ~~or by 3 asterisks in lieu of such stricken matter~~, and new matter shall be shown ~~in italics, contrasting type, or underlined~~.

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SECTION 50. Joint rule 29 is renumbered to be joint rule 65 and continued to read:

Joint Rule 65. **Publicizing publication date of acts.** At the time that the act number is inserted on the printed copies of acts, the date of publication shall also be inserted.

SECTION 51. Joint rule 21 (1) and (2), as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 66 and, as renumbered, joint rule 66 (1) is amended to read:

Joint Rule 66 (title) **Printing of enrolled joint resolutions.** (1) All joint resolutions relating to amendments to the U.S. constitution or to the state constitution, advisory referenda, memorials to deceased or retired members and state officers and investigations and studies are declared important resolutions and shall upon adoption and concurrence be printed in the session laws. Others may be printed in the session laws if the joint resolution so directs. ~~The foregoing joint resolutions shall be incorporated into the session laws in order of their original numbers with all joint resolutions originating in the senate listed first. The enrolled joint resolution number shall appear in parentheses under the original number.~~

(2) Whenever more than 10 copies of a joint resolution are to be distributed, facsimile signatures of the several officers required to sign such resolutions may be used.

SECTION 52. Chapter 8 (title) of the joint rules is created to read:

**Chapter 8:****OTHER LEGISLATIVE DOCUMENTS**

SECTION 53. Joint rule 31, as observed at the conclusion of the 1975 regular session, is renumbered to be joint rule 71 and amended to read:

Joint Rule 71. **Legislative manuals.** ~~Biennially following the adoption of the rules of procedure by each house in regular session the~~ The chief clerks clerk of each house shall prepare, and deliver, to the person in charge of printing in the department of administration, printer's copy for a manual of procedure ~~for their respective houses~~ which shall contain such matter as the house determines and has been customarily included in such ~~manuals~~ manual. The said person in charge of printing shall order the contract printer to prepare and deliver as many copies as the chief clerks require, ~~bound in American morocco or paper.~~ The chief clerks may prepare extracts of rules which have been changed or created for insertion in existing manuals for use until the new issues are available.

SECTION 54. Joint rule 35 is renumbered to be joint rule 72 and amended to read:

Joint Rule 72 (title) **Daily calendars.** Such quantity of daily calendars as ordered by the chief clerk of each house shall be printed ~~on calendared paper.~~ The format of the calendars shall ~~conform to the format of the 1959 legislative session until such format is changed~~ for each house be as provided in the rules of that house or as directed by the committee on organization of that house.

SECTION 55. Joint rule 36 is renumbered to be joint rule 73 and amended to read:

Joint Rule 73. **Daily journals.** (1) The chief clerk of each house shall prepare and deliver to the contract printer immediately after the close of each daily session printer's copy of its daily journal.

(2) The journals shall contain matter relating to bills, resolutions and petitions arranged as nearly as practicable in numerical order under the several orders of business, with reference to bills, resolutions and petitions, by numbers only, except that when first considered and thereafter each time that a proposal is considered in such

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detail as to make identification desirable after business relating to another subject has intervened, and when the ayes and noes are required it shall be identified in the journal by number and relating clause. ~~Simple resolutions and amendments and substitute amendments thereto shall be printed in full in the journal at the time of their introduction.~~ Either house may order any other of its proceedings printed in its journal.

(3) All executive messages to the legislature, except veto messages, shall be printed in the senate journal only. Executive pardon communications or reports, reports of the claims ~~commission board under section 16.007 of the statutes~~ and reports of lobbyist registrations required by section 13.67 (2) of the statutes, shall be printed in the senate journal. The report of a joint committee shall be printed in the journal of the house in which the resolution or act creating the committee originated. Joint resolutions and amendments to bills and joint resolutions shall not be printed in the journal except as ~~provided in required by section 1 of article XII, section 1~~ of the constitution.

(4) Copies of the daily journal of each house shall be printed and delivered by 8:45 a.m. of the morning, except Sunday, next following the session whose proceedings are printed.

(5) After the journal has been corrected, ~~copies continuing pamphlets~~ on white paper shall be printed from ~~day time to day time~~ for distribution and for binding in book form at the end of the session.

SECTION 56. Joint rule 37 is renumbered to be joint rule 74 and, as renumbered, joint rule 74 (2) (b) is amended to read:

Joint Rule 74. **Journals in book form.** (1) Within 60 days next following the close of any session of the legislature, the chief clerk of each house shall prepare and deliver to the contract printer printer's copy for its daily journal, which is required by the order of such house to be printed therein; and printer's copy of matter, not already printed in either journal, which is required to be printed by joint action of the legislature, shall be prepared and delivered by the chief clerk of the house where such action originated.

(2) One hundred copies shall be printed and bound. The journals for both houses shall be bound in cloth. The journals of regular, adjourned and special sessions may be bound together in the same volume whenever the adjourned or special session is called before the journals of the regular sessions have been bound; if not so bound the journals of both houses for the adjourned or special session shall be bound together. Distribution of such copies shall be as follows:

(a) The chief clerk of each house — 1 each.

(b) The journal and ~~index records~~ clerks of each house of the next succeeding legislature — 1 each.

(c) The state historical society — for its own use, such number as is requested, not to exceed 5. For interstate exchange, 49.

(d) The legislative reference bureau — 10.

(e) The secretary of state — 1, which shall be the copy certified by the chief clerk of each house.

(f) The remaining printed and bound copies to be distributed by the department of administration at the department's discretion, upon application to the department.

SECTION 57. Joint rule 40 is renumbered to be joint rule 75 and amended to read:

Joint Rule 75 (title) **Weekly committee hearing bulletins.** The chief clerk of each house shall, prior to the beginning of each week, prepare and have printed such number as he determines subject to review by the joint committee on legislative organization, of a bulletin of committee hearings scheduled for such week in each house. The bulletin shall contain an index by bill number, date, hour and committee; a

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schedule of all hearings by committees setting forth the name of the committee, its ~~chairmen~~ chairperson, the room number or place of such hearing, the time and date, designating each bill by number and author and shall be in such form as may be prescribed.

SECTION 58. Joint rule 39 is renumbered to be joint rule 76 and amended to read:

Joint Rule 76 (title) **Weekly bulletins of senate and assembly proceedings.** (1) As soon as possible after the close of the last session of each week, beginning with the 3rd week of the biennial session, ~~the chief clerk of each house shall make a record of all actions by his house on bills or joint resolutions from the other house and shall deliver to the chief clerk of the other house a copy of such actions concerning the proposals of that house there shall be published a 3-volume "bulletin of proceedings".~~ Volume I, "Senate", and volume II, "Assembly", shall each be published under the direction of the respective chief clerk; volume III, "Index", shall be published as provided in joint rule 77. Volumes I and II shall each contain a directory of the officers, members and committees of the legislature. Each volume shall contain the complete history of legislative action on the bills, joint resolutions, resolutions and petitions originating in that house; in addition, volume I shall contain the history of senate action on gubernatorial nominations for appointment.

(2) ~~The chief clerk of each house shall prepare a complete supervise the completion of an up-to-date record of the actions by that house on all bills and joint resolutions of his and of the actions on resolutions originating in that house including actions taken in the other house and. The chief clerk shall deliver the same a camera-ready copy of this record for all measures originating in that house to the contract printer as soon as completed.~~

(3) ~~The contract printer shall incorporate the same with the record on bills and resolutions previously published and shall print and deliver, not later than 2 hours before the time fixed for convening the Tuesday meeting of the legislature, such number of copies as may be required, wire stapled. The the joint committee on legislative organization of each house, upon recommendation of the chief clerk, shall determine the number of copies which shall authorize to be published. The publications of both houses senate, assembly and index volumes may be combined in one pamphlet cover so long as the size permits and thereafter. Thereafter, they shall be stapled separately delivered in separate paper covers.~~

(4) ~~Whenever the legislature adjourns for more than 30 days and when it adjourns sine die the chief clerks shall publish, the bulletin of proceedings shall be published at once, a weekly bulletin of proceedings setting forth the status of all measures on the date of adjournment and shall publish a cumulative supplement. Cumulative supplements to such bulletin may be published every 2 weeks after such adjournment until final action has been taken on all measures by the governor thereafter in the most convenient form but a revised complete edition shall be available when the session resumes.~~

(5) ~~Within 10 days after final action has been taken by the governor on all measures, the chief clerks of each house, subject to review by the joint committee on legislative organization, shall order the publication of and the vetoes, if any, have been reviewed by the legislature, the final edition of the bulletin shall be published in such number of copies as may be required the joint committee on legislative organization authorizes.~~

SECTION 59. Joint rule 77 is created, to replace existing joint rule 20, to read:

Joint Rule 77. **Weekly index volume of bulletin of proceedings.** The index volume of the weekly bulletin of proceedings shall be prepared by the legislative reference bureau. The volume shall contain:

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(1) A subject index to legislation, showing a brief description of each bill, joint resolution, resolution or petition, and may contain a brief description of such amendments as materially alter the subject content of a proposal.

(2) A senate and an assembly author index to legislation. In the author indexes, the brief description of each proposal shall be shown routinely only under the first and second author, and under the first cosponsor, of each proposal. For additional authors and cosponsors, the proposal shall be listed in the author index by number only.

(3) Author indexes to proposals introduced by committees, or by the entire membership of one or both houses.

(4) A subject index to the legislative journals. Citations by the legislature, issued under joint rule 7 or under the corresponding rule of each house, shall be indexed in the journal index only.

(5) A subject index to registered lobbyists.

(6) An alphabetical listing of the names of registered lobbyists and, in conjunction with each name, the purposes for which each lobbyist is registered.

(7) A subject index to session laws and enrolled proposals.

(8) A numeric listing of statute sections and prior session laws affected by current session laws and enrolled proposals.

(9) An index to constitutional amendments, including the full text of all constitutional amendments ratified by the people since the last publication of the statutes.

**SECTION 60.** Joint rule 78 is created to continue the provisions of 1975 enrolled joint resolution 27 (May 1976 SS-AJR-1), to read:

**Joint Rule 78. Biennial record continuity; special sessions.** For each session biennium the chief clerks of the 2 houses and the legislative reference bureau shall, and the executive and secretary of state's office are requested to, treat the legislative documents of the regular session and of any special sessions convened by the governor during that biennium in the following manner:

(1) **DRAFTING REQUESTS.** The legislative reference bureau shall number all drafting requests received by it in a continuing sequence throughout each legislative biennium.

(2) **BILL JACKETS.** When jacketing drafted proposals for consideration in a special session, the legislative reference bureau shall identify each page of the draft, as well as the bill jacket itself, by the month in which a specific special session begins.

(3) **BILLS AND RESOLUTIONS.** For each special session, the chief clerks shall number the bills, joint resolutions or resolutions in a new sequence, beginning with the number "1" for each type of document.

(4) **JOURNALS.** The daily journals for each special session shall be identified as journals of the legislature meeting in special session, but shall be filed in consecutive order, by date, together with the journals recording the action in regular session throughout the legislative biennium. When the legislature, at different times within a single calendar day, conducts the business of the regular session as well as business under the governor's special session call, the actions may be recorded in a single journal for that day but actions under the special session call shall be clearly identified as actions of the legislature meeting in special session.

(5) **BULLETIN OF PROCEEDINGS.** The history of legislative action on all measures offered in special sessions shall be published in a single chapter for each special session, at the end of the senate and assembly volumes of the bulletin of proceedings. In the subject and author indexes of the index volume, special session legislation shall be indexed, together with regular session legislation, into a single subject- and author-heading sequence.

(6) **SESSION LAWS.** The executive office and the office of the secretary of state are requested to number all session laws enacted throughout a single biennial session period, and whether enacted in regular or in special session, into a single consecutive chapter number sequence.

**SECTION 61.** Chapter 9 (title) of the joint rules is created to read:

**Chapter 9:**

**SESSION SCHEDULE.**

**SECTION 62.** Joint rules 81 to 86 are created to incorporate the provisions of the session schedule (1977 AJR-12) into the joint rules, to read:

**Joint Rule 81. Scheduled floorperiods and committee work.** (1) Each biennial session period begins and ends on the first Monday in January of the odd-numbered year. The incoming legislature shall convene in the capitol at 2 p.m. to take the oath of office, select officers and do all other things necessary to organize itself for the conduct of its business, but if the first Monday in January falls on January 1 or 2, the organizational meeting shall be held on January 3. Each biennial session period shall be structured into floorperiods, committee work periods and an interim committee work period, and shall include at least one meeting of the legislature in January of each year. Early in each biennial session, the joint committee on legislative organization shall offer a joint resolution setting forth the session schedule for that biennium; such joint resolution is amendable and shall, when approved by both houses, constitute the session schedule for that biennium unless subsequently changed by action of the 2 houses.

(2) Each scheduled floorperiod shall commence on a Tuesday and shall recess on a Thursday or Friday as set forth in the session schedule unless the legislature decides to extend the floorperiod or to convene or recess any floorperiod on a date earlier than the date specified in the session schedule, or to convene an extraordinary session during one of the periods designated in the session schedule as a period for committee work or interim committee work. The extension of a floorperiod through earlier convening or later adjournment, or the convening of an extraordinary session, may be authorized at the direction of a majority of the members of the committee on organization in each house, by the passage of a joint resolution on the approval by a majority of the members elected to each house, or by the joint petition of a majority of the members elected to each house. Any extended floorperiod or extraordinary session shall be limited to the business specified in the action by which it is authorized.

(3) Each period scheduled for committee work, and the period scheduled for the work of interim committees, shall begin on a Monday and end on a Friday, but may be shortened or interrupted by an extended floorperiod or extraordinary session as authorized under sub. (2). The first committee work period in the odd-numbered year shall last for at least 5 weeks to provide the time required for review of the executive budget by the joint committee on finance.

(4) The biennial session schedule shall provide for 3-day legislative sessions in January and in June of the even-numbered year. Such 3-day sessions shall not be considered floorperiods, but shall be conducted to review gubernatorial vetoes or partial vetoes, to act on pending nominations for appointments requiring senate confirmation and to act on revisor's correction bills offered by the joint committee on revisions, repeals and uniform laws.

(5) The biennial session schedule shall specify the final date on which the chief clerks of the 2 houses shall submit to the executive office all bills approved by the 2 houses prior to that date.

**Joint Rule 82. Introduction and disposition of proposals.** (1) During any scheduled floorperiod the introduction and dispositions of bills, joint resolutions, resolutions and

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amendments thereto, and of certificates under joint rule 7, shall in each house be governed by the rules thereof.

(2) (a) During any scheduled committee work period, but not during the period scheduled for the work of the interim committees, the chairperson of any standing committee may on behalf of that standing committee, any legislator may, and the chairperson of any special committee may on behalf of that special committee and within the special committee's scope, deposit with the chief clerk or chairperson's house any original bill, joint resolution or resolution or amendments to or substitute amendments for pending proposals whether introduced prior to or during the committee work period.

(b) The presiding officer of each house may refer to a standing committee any new proposal introduced under par. (a).

(c) The chief clerk of each house shall receive, number and cause to be printed all original proposals offered in compliance with par. (a), but no such proposal shall be printed until it has been referred under par. (b). The chief clerk of each house shall similarly receive, number, cause to be printed, and forward to the appropriate committee, all amendments and substitute amendments received under par. (a).

(3) At the conclusion of the floorperiod scheduled for the fall of the odd-numbered year any proposal not yet passed by the house of origin shall be deemed adversely disposed of unless such proposal is on calendar or in the possession of the joint committee on finance, the senate committee on organization or the assembly committee on rules. Prior to the conclusion of said floorperiod the house of origin may vote, by the adoption of a resolution enumerating each proposal to be affected thereby, to continue the consideration of the enumerated proposals into the floorperiod scheduled for the spring of the even-numbered year together with the proposals on calendar or in the possession of the said committees. Adverse disposition under this rule shall be recorded as "failed to pass" or "failed to adopt". No proposal deemed adversely disposed of under this rule may be reintroduced in the house of origin during the biennial session period unless introduction of the proposal is authorized by the affirmative vote of two-thirds of the members present.

(4) At the conclusion of the floorperiod scheduled for the spring of the even-numbered year, any bill or joint resolution not yet agreed to by both houses, and any resolution not yet passed by the house of origin, shall be deemed adversely disposed of for the biennial session and recorded as "failed to pass", "failed to adopt" or "failed to concur".

(5) Nothing in sub. (3) or (4) shall be interpreted as limiting the introduction of proposals during any special session called by the governor or during any extraordinary session called by the legislature, or the continued consideration of any proposal during any extended floorperiod.

**Joint Rule 83. Committees continue throughout biennium.** Every standing committee and, unless otherwise ordered, every special committee of one or both houses, shall continue throughout the entire session biennium of the legislature creating the committee. Any such committee may:

(1) **MEETINGS.** Meet, on call of the chairperson, in the capitol. As authorized by section 13.123 (3) of the statutes, any committee may, with the prior consent of the committee on senate organization in the case of senate committees or of the speaker in the case of assembly committees, meet at such other locations throughout this state as the chairperson shall announce. Each committee meeting shall be given due public notice. No such committee shall schedule an executive session outside the capitol unless such executive session is held in conjunction with a public meeting of the committee.

(2) **PUBLIC NOTICE.** In compliance with the appropriate senate and assembly rules, hold public hearings and executive sessions and conduct any other committee business

on the proposals which have been referred to the committee, whether such proposals were referred to the committee prior to, or during, the committee work period.

(3) **STUDIES, INVESTIGATIONS AND REVIEWS.** Conduct, on instruction by the appropriate house or on the motion of the chairperson with majority vote approval by the committee, studies, investigations and reviews, within the subject matter area customarily within the purview of the respective committee, regarding any matter which may then be appropriate to legislative inquiry. In case of duplication or of overlapping areas of original inquiry the committee on senate organization in the case of senate committees, the speaker in the case of assembly committees, or the joint committee on legislative organization in the case of joint committees, shall define and delimit the subject matter area assigned to each committee and determine the scope of the inquiry conducted by each committee.

(4) **TECHNICAL ASSISTANCE.** Request the legislative service agencies under statute sections 13.91 (legislative council staff), 13.92 (legislative reference bureau) and 13.95 (legislative fiscal bureau) for the necessary technical assistance appropriate to the completion of the committee's tasks. The joint committee on legislative organization shall coordinate the assignment of staff under this subsection. Any chairperson who determines that the attendance of staff is necessary to the proper conduct of any meeting scheduled at a location other than the capitol may, with the prior authorization of the committee on senate organization in the case of a senate committee chairperson or the speaker in the case of an assembly committee chairperson, authorize the reimbursement of such staff for actual and necessary expenses incurred in attending the meeting, from the legislature's general program operations appropriation under section 20.765 (1) (a) of the statutes.

**Joint Rule 84. Reimbursement for expenses.** For any day on which a member of the legislature is in Madison on legislative business pursuant to section 13.123 (1) of the statutes or attends a legislative committee meeting in Madison during one of the committee work periods, such member shall be reimbursed the per diem provided in section 13.123 (1) (a) of the statutes. Any legislator who attends a committee meeting outside Madison authorized under joint rule 83 (1) shall be reimbursed for the actual and necessary expenses incurred in attending such committee meeting as provided by section 13.123 (2) of the statutes, or for the round-trip cost of traveling to such meeting from Madison.

**Joint Rule 85. Continuation of employees during committee work periods.** During any scheduled committee work period, and during the period scheduled for interim committee work, the chief clerks and sergeants at arms of the 2 houses shall retain on their staffs only such employees as are necessary for the conduct of legislative business during that period. Prior to the commencement of the next succeeding legislative session biennium, the chief clerk and the sergeant at arms of each house shall consult with the committee on organization of that house to determine the number of employees required for the commencement of that session. Employees who were laid off during the interim committee work period of the current session shall be given preference in the filling of vacancies in anticipation of the commencement of the next succeeding session.

**Joint Rule 86. Recess duties of the chief clerk.** Following the conclusion of any scheduled floorperiod, the chief clerk of each house shall:

(1) **MESSAGE FINAL ACTIONS.** Message to the other house all proposals originating in the other house and on which the chief clerk's house has taken final action. The chief clerk shall similarly message to the other house all proposals other than motions for certificates under joint rule 7 originating in the chief clerk's house and requiring the consent of the other house and on which the chief clerk's house has taken final action. Any motion under joint rule 7 for a joint certificate of commendation, congratulation or condolence, adopted by one house and already signed by the cosponsor from the other house, shall be treated as though it had been adopted by both houses, but any such motion adopted by one house only and lacking the signature of

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the cosponsor from the other house shall be treated as though it had been offered as a motion for a certificate by one house only.

(2) **MAINTAIN RECORDS.** Enter on the records of the chief clerk's house all messages received and customarily entered on such records, whether such messages emanate from the other house, the executive office of the governor, or from any other source.

(3) **BULLETINS AND JOURNALS.** Compile and cause to be published:

(a) In cooperation between the 2 houses, a periodic joint bulletin of committee hearings. Such bulletin shall give adequate notice of all committee meetings scheduled. When the number of hearings scheduled is low, the chief clerks may jointly decide to publish the hearing bulletins at biweekly or greater intervals.

(b) Such journals as are necessary, showing the chief clerk's entries for all business received by the chief clerk's office during the recess.

(c) A cumulative edition of the bulletin of proceedings reflecting the status of legislative business in the chief clerk's house:

1. Through the recess date of each floorperiod, to be published as expeditiously as possible after such date;

2. Up-to-date for the Saturday preceding the commencement date of the next floorperiod; and

3. A final cumulative edition of the bulletin to be published following the completion of gubernatorial action, and legislative review of vetoes in June of the even-numbered year, on all proposals passed during that session biennium.

(d) The chief clerk of the senate, the chief clerk of the assembly, and the chief of the legislative reference bureau shall jointly determine the number of copies to be printed for any edition of the 3-volume BULLETIN OF PROCEEDINGS which is not expected to be superseded by a new edition within 2 weeks.

SECTION 63. Chapter 10 (title) of the joint rules is created to read:

**Chapter 10:**

**LEGISLATIVE EMPLOYEES**

SECTION 64. Joint rule 27 is renumbered to be joint rule 91 and continued to read:

**Joint Rule 91 (title) Appointment; compensation; working hours.** (1) Unless otherwise specifically provided, all legislative employees shall be paid in accordance with the compensation and classification plan for limited-term employees in the classified civil service within ranges recommended by the bureau of personnel and approved by the joint committee on legislative organization. Limited-term appointments shall be for the term of the legislature, unless terminated by the appointing officer.

(2) The appointing authority in each house shall provide a sufficient staff to carry out or to complete the work of a legislative session during any interim adjournment of the session or following final adjournment of the session.

(3) At the beginning of each session an essential temporary staff to open the session may be employed by the majority leader designate and the minority leader designate of each house, acting as a committee for the house, if such selections have been made and such committee is able to function in advance of the session, but if for any reason such committee is not formed or fails to function, the chief clerk of the previous session and the sergeant at arms of the previous session for each house may employ such essential temporary staff as may be necessary to open the session of the respective house.

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(4) The hours of work for legislative employees may be established by the appointing authority in each house and the salary rate established for each classification of employee shall constitute full pay for the hours of work established or as may be required of the employee.

SECTION 65. Joint rule 28 is renumbered to be joint rule 92 and amended to read:

Joint Rule 92 (title) **Retirement fund agents for legislative employees.** The chief clerks of the senate and of the assembly are designated to act in matters pertaining to the retirement fund for the members and employees of their respective houses as required by section ~~66.901 (16)~~ 41.02 (29) (a) of the statutes. In matters relating to the chief clerks, the president pro tempore of the senate and the speaker of the assembly shall act.

SECTION 66. Chapter 11 (title) of the joint rules is created to read:

**Chapter 11:**  
**JOINT RULES**

SECTION 67. Joint rule 15 is renumbered to be joint rule 96 and amended to read:

Joint Rule 96. **Rescinding, amending, or suspending rules.** (1) No standing joint rule shall be rescinded or changed except by joint resolution adopted by a vote of at least two-thirds of the members present but not less than a majority of the actual membership of each house, and unless there shall be unanimous consent for the suspension of the same the vote shall be taken by ayes and noes. Such joint resolution shall not be acted upon in either house without notice having been given by the printing until copies of the joint resolution in the journal have been made available to the members for 24 hours, except by unanimous consent.

(2) These rules may be suspended in either house by vote of two-thirds of the members present. The vote shall be determined by ayes and noes unless unanimous consent be given.

SECTION 68. Joint rule 97 is created to read:

Joint Rule 97. **Continuity of joint rules.** These rules shall remain in effect until amended or superseded by new rules by a joint resolution adopted by the affirmative vote of two-thirds of the members present and constituting a majority of the current actual membership of each house, and shall continue in effect at the beginning of the next succeeding regular session of the legislature until superseded by the joint rules adopted by that legislature.

SECTION 69. **Printing of enrolled joint resolution.** As soon as possible after the final adoption and concurrence of this joint resolution by both houses, the chief clerk of the assembly shall, in cooperation with the legislative reference bureau, cause the printing of these joint rules together with a detailed alphabetical index to the joint rules to be prepared by the legislative reference bureau. Such printing shall be deemed the printing of the enrolled copy of this joint resolution.